

OFFICE OF THE ATTORNEY GENERAL OF TEXAS AUSTIN

GERALD C. MANN ATTOKHET GENERAL

> Honorable James I. Perkins, Member Board of Managers Texas State Railroad Rusk, Texas

Dear Mr. Perkins:

Opinion No. 0-5169

Re: The beginning and ending of the tenure of members of the Board of Hanagers of the Texas State Railroad.

We have your request for an opinion from this department with respect to the tenure of members of the Board of Texas State Railroad.

Section 1 of Senate Bill No. 69, Chapter 3, 38th Legislature, Regular Session, is as follows:

"The Lieutenant Coxernor of the State of Texas is hereby authorized to appoint two men who are experienced in the management and practical operation of railroads, and to appoint a third man as chairman, who together with the other two appointees shall constitute the Board of Hanagers of the Texas State Railroad, which board shall, in the manner and as provided by lay, exercise full and plenary control and management of the Texas State Railroad. The members of said board shall serve without pay except such actual and necessary expenses as may be incurred by them while in the performance of their duties as members of said Board of Managers. And should there become a vacancy in the Board of Managers thus created, the remaining member or members of the board, together with the Lieutenant Governor of Texas, shall in writing designate a proper person to fill such vacancy; which member so selected shall be clothed with all the powers of the original member whose place he is selected to fill."

This Section was an amendment of a previous act, and therefore takes the place of the amended statute, and constitutes the authority for the appointment of the Board of Managers.

We are unable to name a specific day on which the tenures began, for the want of authoritative information as to the day on which the first Board was appointed and qualified. The act took effect January 18, 1923. It is silent as to the beginning of the term, and is likewise silent as to the tenure.

Section 30 of Article XVI of the Constitution declares:

*The duration of all offices not fixed by this Constitution shall never exceed two (2) years. * * *."

kembers of the Board of Managers of Texas State Railroad are officers, holding an office within the meaning of this Constitution, since they perform some of the governmental functions of the State for a time or tenure, involving the element of permanence, as contra-distinguished from mere employees, and although the provision of Section 30 above quoted does not mandatorily require the tenure, under such circumstances to be full two years, nevertheless we think it is fairly contemplated by Senate Bill No. 69 that such members should hold for the term of two years.

It has been the uniform holding of this department, under circumstances such as are presented here, that the beginning of the term of officers or Board members is the day of the appointment of the first officer or member. The term beginning in this way would necessarily expire at midnight before the same calendar day two years thereafter. In other words, two calendar years after the day of the first appointment the office becomes vacant for the appointment of a successor, the former member, however, by reason of another constitutional provision holding over until the appointment and qualification of his successor. So that, every two years from and after the date of the first appointments to your Board the offices of members thereof will be vacant for appointments to fill such vacancies.

In this connection you are advised that the rule above stated applies to each membership on a board separately considered. That is to say, the terms of a three-member board would begin respectively upon the day of the appointment of a person to that position. The terms of the several members, therefore, do not necessarily begin or end on the same day, but they are, of course, for the same length or duration.

Furthermore, this orinion has no reference to appointments to terms of office whose beginning and ending are fixed by law.

Since we have been unable to secure accurate infermation as to the beginning date of tenures under this Act, we are unable to be more specific in our answer.

Very truly yours

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